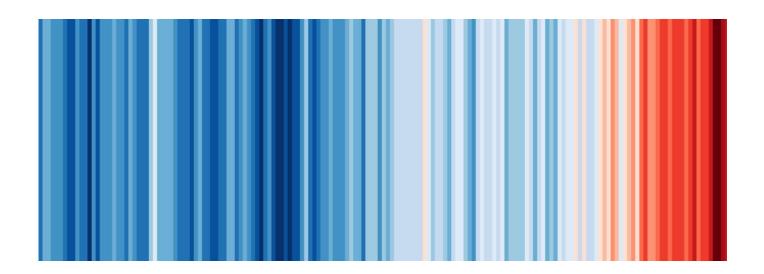
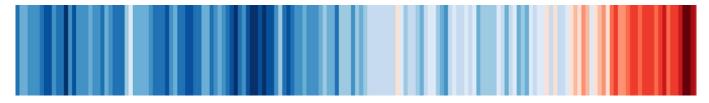
West Devon Borough Council Climate Change and Biodiversity Strategy





('Warming Stripes - Global' Ed Hawkins, National Centre for Atmospheric Science, University of Reading)

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Executive Summary

We are facing an unprecedented challenge in dealing with Climate Change, anthropogenic emissions has resulted in runaway heating of our atmosphere, illustrated by the 'warming stripes'. These emissions, coupled with rapid biodiversity and ecosystem loss, is combining to create a mass extinction event that threatens all life on our planet. In West Devon, people will likely experience rising sea levels, more frequent flooding, stronger storms and more frequent heat waves as a direct result of Climate Change. This will also adversely affect our wildlife and their habitats. In response to this West Devon Borough Council declared a Climate and Biodiversity Emergency on 25th July 2019, and have been working with partners to develop a set of aims and an action plan.

This strategy was developed during the height of the COVID-19 pandemic where it demonstrated just how quickly we can all adapt to new ways of working, living and thinking. During this time we saw how unmanaged verges and natural space can burst with life, providing a much needed boost to local wildlife, we saw the biggest work from home experiment the nation has ever seen and we saw what a world would look like with less traffic and more people taking up cycling as well as spending time walking in their local areas for exercise, to list just a few examples. This didn't come without its challenges and we will emerge into a very different economic landscape that will have direct impacts on the community that we serve. However, and we must now take some of these lessons to drive a more environmentally friendly recovery and renewal, this strategy will sit alongside the emerging Recovery and Renewal Plan where the environmental impact of recovery/renewal is assessed and managed with resulting actions taken in line with delivery of the actions within this Climate Change and Biodiversity Strategy.

Forward by Cllr Neil Jory, Leader of West Devon Borough Council

"It is important for us to stay focused and break this down into manageable pieces of work. We have decided to break our challenge into two parts, we have the Council's internal carbon footprint, the C02 emissions that we are responsible for and then we have those of the Borough, some of which are within our control but most of which are not

"In the short time since we agreed to create a plan, we have brought together a set of ideas that will point us as an organisation in the right direction. Our aim is to be carbon neutral organisation by 2030 and to have improved the habitats in our green and wooded open spaces by up to 10% by 2025.

"For those things that are outside of our direct control, we have joined forces with the Devon Climate Emergency Response Group to support the creation of a Devon-wide plan, with the aim of Devon becoming carbon neutral by 2050.

"There is already a call for evidence, asking the public to make comments and add suggestions and we have supported the group with the themed discussions that have already taken place."

West Devon Borough Council remain fully committed to working with communities and stakeholders, to share knowledge, experience and ideas, and have made a commitment to working with partners.

Mike Davies, Chair of West Devon Borough Council's Climate Change Working Group said: "This is our planet and we are in this together. We know that we cannot solve this on our own, but by working together and helping each other we can make a difference.

"As your Borough Council we have multiple roles in this, I have already talked about doing what we can for our own footprint and supporting the Devon-wide plan, but we also have a role in supporting and signposting you, our residents and businesses, to the latest information and enabling you to do all that you can.

PART ONE

1. Introduction - A Global Issue and a Local Challenge

We are facing an unprecedented challenge in dealing with Climate Change, anthropogenic (originating from human activity) emissions has resulted in runaway heating of our atmosphere, illustrated by the 'warming stripes'. These emissions, coupled with rapid biodiversity and ecosystem loss, is combining to create a mass extinction event that threatens or severely impacts all life on our planet.

The United Nations Intergovernmental Panel on Climate Change (IPCC) Special Report on Global Warming of 1.5 degrees Celsius was published in October 2018 and describes the enormous harm that a 2 degrees Celsius is likely to cause compared to a rise of 1.5 degrees. The report went on to say that limiting Global Warming to 1.5°C may still be possible with ambitious action from national and sub-national authorities, civil society, the private sector, indigenous peoples and local communities.

The recent Intergovernmental Panel for Biodiversity and Ecosystem Services (IPBES) stated that around 25% of the world's species are now at threat of extinction due to habitat loss and the effects of climate change. The Committee on Climate Change recently reported that for the UK to reach 'carbon net zero' by 2050, there will have to be a quadrupling of low carbon electricity, major scale carbon capture and storage.

It is estimated that, globally, humans need to reduce our CO2eq (carbon equivalent) emissions from the current 6.5 tonnes per person per year to less than 2 tonnes as soon as possible. This will need ambitious action from national and sub national authorities, civil society, indigenous peoples and local communities. Current local and global plans and policies are not going to meet this target.

Organisations and local Councils around the world are responding to this by declaring a 'Climate Emergency' and committing to address this emergency. After Devon County Council declared a Climate Emergency on 21 February 2019, the Devon Emergency Response Group was formed, which will facilitate effective action across a broad partnership. West Devon Borough Council declared a Climate Change and Biodiversity Emergency in 2019.

During the opening statement at COP25, the Secretary-General António Guterres had a stark warning: "The point of no return is no longer over the horizon. It is in sight and is hurtling towards us."

We recognise the brevity of this this challenge and whilst this all may seem daunting we still have time to limit catastrophe and even at a local level we can do our bit to help meet this aim. It cannot be underestimated what the scale of the challenge means, it is not clear if the goal is achievable, however the Council is committed to pursuing this the best it can.

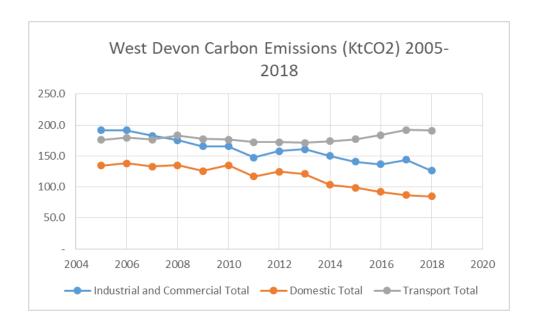
The Council does not have all the answers or have the means to provide all the solutions, the response to climate change demands a linked up approach across sectors, agencies, government, business and local residents. The Councils do recognise however that our position in leadership can prove invaluable in galvanising a collective approach and facilitating effective partnership working across Devon.

2. The Local Picture

In developing a Climate Change and Biodiversity Action Plan for how we can become net zero by 2030, we must first understand broadly where our emissions come in order to direct plan actions more efficiently. West Devon covers an area of 1,161 km² sq.km, our area contains a number of towns, villages and hamlets which provide homes for 55,528 people. West Devon is one of the most sparsely populated local authority areas in England ranking 316th out of 326 with a population density of 47 people/km2.

A key issue impacting on the economy of West Devon and is the relatively low wage rates of those who work within the area, contrasting with higher resident wage rates and high skills levels amongst people who live in the area. Consequently, our area experiences significant levels of out-commuting to work and below national average employment levels. This raises a significant challenge in responding to Climate Change in our administrative area, connectivity and transportation is a leading contributor to carbon emissions.

The Council already produces an annual monitoring report (AMR) as part of our obligations to review the effectiveness of our planning policies which provide a useful basis for some of our delivery work. Whilst this is heavily directed towards housing and employment figures, the Plymouth and South West Joint Local Plan set a policy objective to half 2005 carbon emissions levels by 2034 (this is the life of the development plan rather than linked to net 0 ambitions). The 2018-2019 AMR contains a breakdown of the carbon emissions levels for West Devon which is derived from data from the Department for Business, Energy and Industrial Strategy, new data was published by the Government in June 2020 to contain 2018 estimates, graph 1 and Figure 1 below illustrates this data



(Graph 1: sector emissions for West Devon between 2005 and 2017, Department for Business, Energy and Industrial Strategy 2017 estimates, 2019)

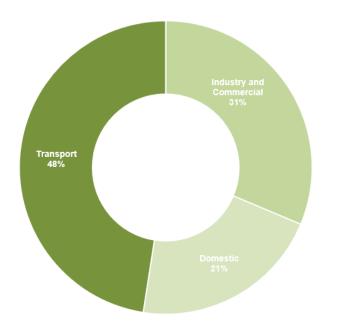


Figure 1 – Sources of CO2 in West Devon (Department for Business, Energy and Industrial Strategy 2018 estimates, 2020)

In West Devon whilst the trend has continued to decline there was a rise between 2016 and 2017 resulting from an increase in road transport on both A road and minor roads and also Industry and commercial electricity and transportation. The most polluting sectors continue to be **Industry and commercial electricity** and **transportation**.

Both data sets show that whilst carbon emissions continue to decline, there remains a challenge with tackling transportation and industry in the area. Clearly then, the Council will need to help faciltiate, and create the conditions which will enable business and residents to reduce their carbon emissions, this can be achieved through regulatory systems such as planning, as well as through engagement and collaborative working.

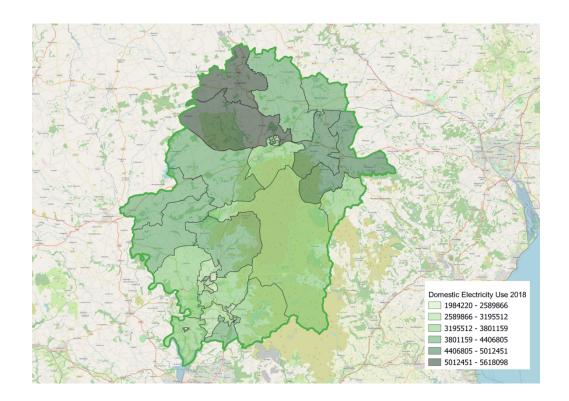
Since the IPCC 2010 (1.5°C report) baseline West Devon has reduced its emissions by 23.15% (0.17 MtCO2e). To achieve the IPCC's global target of keeping emissions below 1.5

In relation to domestic emissions, whilst showing a downward trend, it continues to decline slowly. Data was obtained from the Department for Business, Energy and Industrial Strategy in order to ascertain the spatial distribution of energy use in the Borough. The data is captured at lower super output area (LSOA) which aims to capture a similar number of domestic properties in each area, the areas were created in 2011 however, the data was published on 28^{th} February 2020^1 . There are some caveats regarding how this data is captured, primarily that Meters that have not successfully been assigned to a geography due to insufficient address information are counted in the 'Unallocated' category, this is further explained within a government methodology²

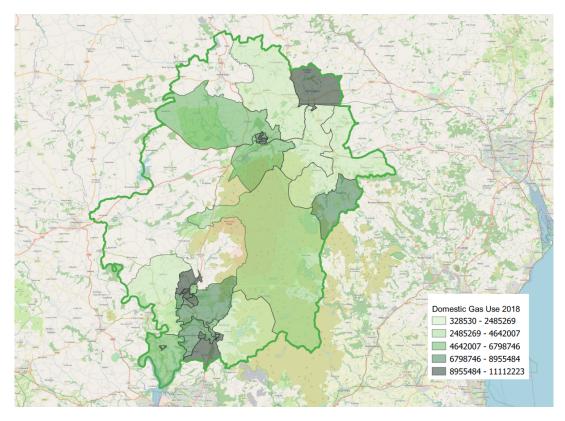
Nonetheless, the data provides a useful illustration of electricity and gas consumption. In terms of electricity use the most energy appears to be used in the north of the borough. The map below shows the 2018 electricity usage by LSOA and each band of energy use is equally distributed to show a band of kWh

¹ https://www.gov.uk/government/statistics/lower-and-middle-super-output-areas-electricity-consumption

² https://www.gov.uk/government/publications/regional-energy-data-guidance-note



The gas useage on the other hand appears to be low aside from areas around Tavistock and Oakhampton. Two LSOA's in the area had no data recorded for it, this could be explained with by the dataset note which explains that meters with poor address information is unallocated. Of further note, the number gas meters recorded in each LSOA often much lower than those recorded for electricity. This indicates that a number of domestic properties are not connected to mains gas and when comparing with the spatial distribution of electricity use, indicates that home heating and cooking in the north easterns areas may be done by electricity.



What these two data sets can tell us is perhaps areas where renewable electricity efforts could be directed in order to continue reduced gas useage but equally be able to heat their homes in a much more sustainable way, whether this is through future retro fit schemes or Borough energy provision. For instance Research by the Energy Saving

Trust³ suggests that with the current (at the time) grid electricity emissions factor, heat pumps are most suitable for well insulated properties off the gas grid or in new developments with high performance building fabric. Of course, the more the electricity grid is decarbonised, the lower carbon impact these will have on properties off the gas grid but equally, bigger uptake of heat pumps will also put more pressure on the grid, so a combination of lower grid emissions factors and on site renewable electricity could deliver the best outcome in these areas.

In terms of our natural assets, West Devon is home to a rich tapestry of heritage landscapes, key wildlife and habitat sites and important marine environments.

Existing Designations and Green Infrastructure Assets

- Western half of Dartmoor National Park, part of Cornwall and West Devon Mining Landscape WHS and part of Tamar Valley AONB.
- Part of UNESCO North Devon Biosphere Reserve and part of Northern Devon Nature Improvement Area.
- Part of Tamar Estuary Marine Conservation Zone (MCZ).
- Part of four Special Areas of Conservation (SACs), (including part of one Inshore SAC with a marine component) and part of a Special Protection Area (SPA) with a marine component.
- Whole of twenty-seven and part of four Sites of Special Scientific Interest (SSSIs) for biodiversity and geological conservation
- Two National Nature Reserves (NNRs), four Local Nature Reserve (LNR) and numerous County Wildlife Sites (CWSs), Regionally Important Geological Sites (RIGSs), Other Sites of Wildlife Interest (OSWIs) and Unconfirmed Wildlife Sites (UWSs).
- River corridors including the Tamar and its tributaries, the Thrushel, the Lyd and the Lew; the Tavy and its tributary the Walkham; the West and East Dart, meeting at Dartmeet; the West and East Okement Rivers meeting in Okehampton; the River Taw; and the River Lew, a tributary of the Torridge.
- 2,408 hectares (ha) of ancient woodland (2.07% land cover compared with a Great Britain average of 2.4%).
- Large number of ancient, veteran and notable trees, approximately 500 of which are protected under Tree Preservation Orders.
- Two Devon Wildlife Trust (DWT) Reserves
- Greater Horseshoe Bat maternity roost near the Tamar Trails Centre and associated sustenance zone (feeding area).
- Identified Strategic Nature Areas.

Maps of these key sites can be found here

https://www.plymouth.gov.uk/sites/default/files/WestDevonGreenInfrastructureFrameworkAppendix1.pdf

What issues is the Borough likley to face?

West Devon has a number of flood risk zones along its waterways and coastal areas, partiularly in the North and aorund Tavistock. Although its more difficult to quanitfy, its generally accepted that in the UK, Climate Change will bring about more frequent and heavy rain, combined with tidal surges assocuated with increased storm activity and rising sea levels, many of our residents will expierence more frequent flood events.

The consequences of climate change extend beyond physical impacts to the environment it also has health impacts to the population, poor air quality can lead to numerous cardiovascular diseases, increasing temperatures can lead to heat related mortality, and rising energy prices can result in increased fuel poverty. These health impacts can also become mentally harmful, those directly affected by flooding can have their lives upended, and needing months sometimes years to recover⁴ and many people are already feeling anxiety, fear and grief due to the changes that are happening now across the world and psychologists are seeing a rise in 'Eco-anxiety'⁵

West Devon is also spatially disconnected with many people relying on private transport to get around, this is reflected in the carbon emissions associated with transportation.

The loss of habitats and wildlife reduces the opportunity to commune with nature; a benefits of this to the heath and well-being to society is well documented. The WWF report of September 2020, states that over two thirds of wildlife has been lost globally since 1970.

The changes to the seasons and local temperatures due to climate change is impacting on the ability for wildlife species to thrive as this disruption affects feeding and breeding and their ability to thrive and survive.

³ Exeter University, 2011, A Review Of Renewable Energy Resource Assessment And Targets For Devon

⁴ https://www.gov.uk/government/news/prepare-for-flooding-to-reduce-impacts-on-mental-health

⁵ https://www.thelancet.com/journals/lanplh/article/PIIS2542-5196(20)30081-4/fulltext

Bee and other pollinator numbers are already in serious decline and this impacting with fewer insect predators and pollinators to assist farmers and food growers is likely to worsen. Similarly their decline is affecting species higher up the food chain which depend on them for food

3. Our Influence

A Local Authority has many opportunities and powers to address Climate Change & Biodiversity Loss, it is important to recognise these powers are not unlimited. We have very few powers to raise finance directly and instead we must capitalise on our ability to develop partnerships, provide leadership and enabling a collective approach through galvanizing our residents and encouraging and supporting flourishing eco businesses and third sector bodies and community groups

The Committee on Climate Change recommends that local authority plans should include a high level of ambition for emissions reduction, and focus on emissions drivers and adaptation activity over which local authorities have control or influence

There are distinct areas of action the council can act on, and these are;

- · Areas we can directly control/guide
- Areas we can enable through funding
- Areas we can enable through policy and regulatory systems
- Areas we can influence locally
- Areas we can influence nationally through request and lobby

West Devon Climate Change and Biodiversity Emergency – West Devon Plan Borough Council **OUR COUNCIL OUR COMMUNITY** The Council's Carbon Footprint is 5199.4 metric tonnes AIM.. To work with our community to tackle of CO2 per year - Equivalent to heating 1926 homes OUR WORL Climate Change and Biodiversity AIM. West Devon Borough Council to be Partners carbon neutral by 2030 Residents WHO.. ● Staff Businesses Councillors COMMUN ContractorsSuppliers HOW.. • Signposting Enabling HOW.. • Mitigation and adaptation Collaborating **OUR** Vehicles Support behavioural change Buildings Policy change COUNCIL Outside Of Outside Control but in out and the life of concern to us and the religion of that is of concern to us and the religion of that is of concern to us and the religion of that is of concern to us and the religion of that is of concern to us and the religion of that is of concern to us and the religion of that is of concern to us and the religion of the reli Equipment **OUR COUNTY** OUR WORLD Climate Change and **Biodiversity Emergency -**Devon to be Carbon Neutral by 2050 Control but in our standards of Concern to us and tratare riminal that is of concern to us where we have minimal things of Concern to us where we have riminal things of Concern to us where the The Global Challenge: Zero Carbon Task Force Devon Climate Emergency To reduce the impact of global Response Group warming and limit the effects of Citizens Assembly climate breakdown HOW.. • Food Land and Sea WHO.. HOW.. Transport Built Environment Energy & Waste Governments LobbyingInfluencing Global leaders Behavioural change Big Business

The Committee on Climate Change 2019 Progress Report to Parliament⁶ points to several priorities for the Government in stepping up their delivery approach to responding to Climate Change, whilst directed at central Government the same aims can apply to us too, these were;

1. Embed net-zero policy across all levels and departments of government, with strong leadership and coordination at the centre

2. Make policy business-friendly

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⁶ CCC, 2019, 2019 Progress Report to Parliament

3. Put people at the heart of policy design

4. Support international increases in ambition and celebrate the UK ambition

These four strands can be but supported by West Devon it both is operation and externally facing work. The Council has aim to reduce carbon emissions to net-zero by 2050 at the latest. The authority has an opportunity to show leadership and help foster collective action through a new climate aware implementation of policies, investment and engagement and the decisions we make can have long lasting environmental impacts and also shape the way we live. There are some key strategies and programmes being developed or altered which align with this Climate Action Plan and will be critical to ensuring success, such as:

- Plymouth and South West Devon Joint Local Plan (including plan revisions expected to begin in 2021)
- Devon Carbon Plan
- Our emerging Recovery and Renewal Plan

This Climate Change and Biodiversity Strategy represents the culmination of this work to date, there is no such thing as a 'final' version as this will constantly reviewed as demands change. We expect that this Strategy will be reviewed and refined based on continuous feedback and further engagement

4. How West Devon Borough Council will be changing and what we will be doing directly?

West Devon Borough Council has committed to reducing operational carbon emissions to Net Zero by 2030, our operational emissions are broken down into Scope 1, 2 and 3 emissions;

Scope 1 - Direct emissions

Activities owned or controlled by your organisation that release emissions straight into the atmosphere. They are direct emissions.

Examples of scope1 emissions include emissions from combustion in owned or controlled boilers, furnaces, vehicles; emissions from chemical production in owned or controlled process equipment.

Scope 2 - Energy indirect

Emissions being released into the atmosphere associated with your consumption of purchased electricity, heat , steam and cooling. These are indirect emissions that are a consequence of your organisation's activities but which occur at sources you do not own or control.

Scope 3 - Other indirect

Emissions that are a consequence of your actions, which occur at sources which you do not own or control and which are not classed as scope2 emissions. Examples of scope 3 emissions are business travel by means not owned or controlled by your organisation, waste disposal, or purchased materials or fuels.

In summary we will be;

- Reducing the resources we use such as paper and water and Improvements in the energy efficiency of our buildings, to improve comfort, lower bills and prepare for a switch to low-carbon heating.
- Supporting the public and the council for a move away from natural gas heating.
- Heat pumps to be seen as an established part of the solution, requiring strong progress during the 2020s within our buildings.
- An end to biodegradable waste streams going to landfill after 2025, with supporting actions through the waste chain.
- Preparing for an increase in the market share of electric vehicles (EVs) during the 2020s with an expansion of EV charging
- Increase the tree canopy cover on our owned land, and re-wild, smarter management and maintain trees and woodland; redesign parks to be carbon neutral.

- Supporting improvements in diet and increased walking and cycling among our staff, increasing support for remote working
- Ensuring that our suppliers have the lowest carbon impact possible
- We will promote virtual meetings rather than travelling, where appropriate.
- Fully supporting remote working to reduce staff commuter mileage to continue working practices deployed during the COVID-19 lockdown.
- Introduction of carbon/ environmental impact and climate risk assessments procedures to guide Council decision making to be included on the report template
- Taking carbon and ecological footprint into consideration in procurement policy.
- Supporting understanding of climate and biodiversity issues through briefings for Members and Officers and sharing information through online newsletters

There are more actions and the details of these are found within our 'Operational Carbon Reduction Plan', and in terms of what we have done and what we are seeking to do, the story so far is....



Moving forward, the next part of the strategy, Part 2, is the framework for our strategy, which will then lead into our action plan which will form a basis for how the council will assist the area in becoming net zero by 2050

PART TWO

5. West Devon Borough Council Climate Change and Biodiversity Action Plan Framework

We began the process of developing an action soon after the declaration of a Climate Change and Biodiversity Emergency. This started with us beginning to understand our own carbon emissions as an Authority, what followed was a collective effort from all our services to begin to pull together a list of actions that could ultimately form our Action Plan.

Our work began with establishing 13 areas that reflect the priorities of the residents and business within West Devon. These 13 areas form the basis of the approach to the delivery of the Action Plan and can be grouped into four objectives that align strongly with the themes of many other leading cities and we believe will help us meet our two primary goals

Objective 1 - Energy

Energy Supply New Developments Existing Buildings

Objective 2 - Sustainability

Walking Cycling and Public Transport Strategic Transport Planning New Developments Greening the Economy Waste and Resources

Objective 3 - Land Use and Biodiversity

Agriculture Land Use Change for Carbon Sequestration Biodiversity

Objective 4 - Capability & Engagement

Behaviour Change & Communication Community Engagement Individual and Collective Action

These 4 objectives and the actions associated with them will help us to meet our targets, namely to reduce operational carbon emissions to net 0 by 2030 and reduce Borough wide carbon emissions to net 0 by 2050.

West Devon Borough Council has committed to working with partners through the Devon Climate Emergency Response Group to aim to reduce the Borough's carbon emissions to net zero by 2050 at the latest. But what does this mean for our Borough and what should be our primary aims?

Aim 1 – reach net zero carbon emissions as soon as possible and increase habitat value and wooded public open space

The council has committed to working with partners through the Devon Climate Emergency Response Group to;

- a. Aim to reduce the Borough of West Devon's carbon emissions to net-zero by 2050 at the latest;
- b. Aim for a 10% Biodiversity Net Gain in the habitat value of its green and wooded public open space by 2025.

Aim 2 - Creating a resilient West Devon

If there's anything the COVID-19 pandemic has taught us is that the ability for communities to come together to tackle a common issue is possible on a large scale. Even if we do meet our target to reach net zero emissions by 2050, there will be some inevitable impact arising from the carbon dioxide already in the atmosphere. We are experiencing Climate Change and Biodiversity loss right now and this will continue. With this in mind we need adapt and mitigate the best we can as we experience

- a. frequent and longer heat waves
- b. warmer and wetter winters
- c. stronger and more frequent storms bringing about more flooding

6. Implementation and Monitoring

The delivery of this Climate Change and Biodiversity Strategy will require input from across the council and collaboration with its partners, residents and businesses. Given the fast pace required to assist with the lowering of emissions, newly emerging technology and emerging Government initiatives as we move through the COVID-19 pandemic, the intention for the Action Plan in Part Three is for this to be a living document which can amended and change as progress changes, technology emerges and Government initiatives are introduced.

We will monitor and report progress on this strategies actions throughout every year, however as this will be a living document, its important to keep communities and stakeholders involved. We intend to develop a Community Board which will comprise a fair representation of people throughout West Devon and introduce a quarterly officer facilitated discussions with the Community Board focused around one of the four objectives set out in this strategy in order to feed into revisions of the action plan.

We will use the following metrics as a basis for reporting on the plans outcomes

- Council operational carbon emissions
- Borough wide carbon emissions
- Amount of renewable energy generated across the Borough
- The amount of carbon captured or reduced through council action

PART THREE- The Action Plan

The intention for this action plan is to be reviewed yearly to capitalise on new initiatives, emerging projects, changes in legislation and engagement activity with the public in addition to providing timely updates on proposed actions

Objective 1 - Energy

Energy is essential, it supports our society, keeping heat in our homes, powering our hospitals and schools and fuels transportation. We know our natural resources are finite, and it's because of this we need to transition to using much less, or none at all and a significant challenge arises in meeting this need whilst also meeting current demand.

According to data from the Ministry of Housing, Communities & Local Government, in 2019 of all the new EPC certificates lodged in West Devon, only 35% were rated above C or above, and 38% in 2018, meaning many of our homes continue to be energy inefficient resulting in higher greenhouse gas emissions.

Fuel Poverty is also a related issue, inefficient homes can lead to excess energy bills for some of the poorest in our society and the health impacts of living in a cold or damp home can lead to cardiovascular and respiratory ill health as well as poor mental health⁸, dealing with climate change represent a scientific challenge as well as a social and ethical one and a response to climate change must be fair and just.

We must also encourage and facilitate increased renewable energy infrastructure, renewable energy in the West Devon produced 55,914 MWh in 2018⁹

The UK continues to move towards the legally binding commitment of reducing our national carbon emissions to "net zero" greenhouse gases by 2050 (Climate Change Act 2008, 2019 Amendment) West Devon Borough Council has a commitment to reduce its own emissions to net zero by 2030. We have an important role through seeking developments that are well designed and which support the delivery of renewable and low carbon energy, helping people make more conscious energy choices, supporting the transition to renewable energy across the borough, improving the energy efficiency of existing development

⁷ Met Office, 2020 - State of the UK Climate 2019 https://www.metoffice.gov.uk/research/climate/maps-and-data/about/state-of-climate

⁸ https://www.cse.org.uk/downloads/file/fuel poverty social impact bonds.pdf

⁹ BEIS, 2019. Renewable electricity by local authority

What have we already done?

- Installed Solar Panels on some of our assets
- EV charging points installed at our Kilworthy Park offices
- Procured an Electric Vehicle for staff use

What we propose to do

ld	Objective / Target		Activity	Current or Future Tasks	Timescale s
1.1	Investigate procuring truly renewable energy.	a. b.	Council to discuss with community energy providers and aid and support them in developing their renewable sites The Council to discuss with Western Power Distribution to determine the actions required to increase local network resilience to increase renewable energy capacity in West Devon		2021
1.2	Explore forming a non- profit green energy company and understand the capacity of renewable energy generation in the area	a.	The Council to discuss with Western Power Distribution and other stakeholders to determine the actions required to increase local network resilience to increase renewable energy capacity in West Devon as a basis of forming a green energy company or advising on network resiliency		
1.3	Review strategic scale solar, wind and hydro energy for both commercial and community energy development	a.	Investigate the allocation of land for renewable energy production within the Joint Local Plan Area. This work will require a call for sites which could take place alongside the plan review due to begin in 2021	Land allocated for renewable energy in the Joint Local Plan revision and to aid with delivery	2024
		b.	Investigate the issues and capacity for Hydro power in West Devon	Discuss main issues with the Environment Agency and Dartmoor Nation Park Authority	2021
1.4	Identify options for how smart renewable heat, power generation and storage could be	a.	Appraise the potential for low carbon heat networks, heat pumps, and hybrid		

	considered when the Plymouth and South West Devon Joint Local Plan are reviewed		boilers, including identifying current potential funding models and barriers to uptake. West Devon to monitor funding opportunities to commission appraisal		
1.5	Aim for a Higher result in the energy performance certificates	a.	Continue to apply new guidance on Policy DEV32 contained within the 2020 Joint Local Plan Supplementary Planning Document	1) Review policy DEV32 at Plan Review Stage 2) Set up a monitoring scheme for new development (measuring yearly EPC data provided by BIES)	Yearly updates
1.6	Promote and administer grants for home insulation, efficient heating systems and sustainable energy sources for owner occupied and tenanted properties	a.	Raise awareness for grant schemes and the Solar Together Scheme as part of a Climate Change communication strategy involving newsletters, web and social media	Climate Change Communication Strategy developed and frequent newsletters, web and social media activity	Doing now
		b.	Continue to administer funding as and when it arises	Continue to collaborate with Cosy Devon etc	On going – review yearly

Objective 2 - Sustainability

In 1987, the United Nations Brundtland Commission defined sustainability as "meeting the needs of the present without compromising the ability of future generations to meet their own needs." Today, there are almost 140 developing countries in the world seeking ways of meeting their development needs, but with the increasing threat of climate change, concrete efforts must be made to ensure development today does not negatively affect future generations. 10

Three common challenges were highlighted then, Population and Human Resources, Food Security: Sustaining the Potential, Species and Ecosystems: Resources for Development, Energy: Choices for Environment and Development, Industry: Producing More With Less, The Urban Challenge

In essence, sustainability is about living within our means, doing the same or more with less and ensuring that needs of the present can be met without compromising the ability of future generations to meet their own needs

We aspire to create these conditions the best we can by encouraging residents and business to make more sustainable choices in their day to day lives, using our legislative system to create more sustainable development and working collaboratively with external bodies to aid with these aims

What have we already done?

 The Joint Local Plan contains a carbon reduction target of 50% of 2005 by the end of the plan period, which is 2034

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¹⁰ https://academicimpact.un.org/content/sustainability

- 2. Adopted a Supplementary Planning Document, which among other things, provide clarity and reenforcement as to how our low carbon policies are to be applied and what they are seeking to achieve
- 3. Adopted a Sustainable Procurement Policy

What we propose to do

ld	Objective / Target	Activity	Future Tasks or Output	Timescale s
2.1	Investigate the Introduction of differential changes to parking permits and in car parks e.g Higher carbon emission vehicles pay more.	Investigate the method and systems needed to introduce with a view to trailing the system in selected car parks and/or streets. System is in effect in Bristol https://www.bristol.gov.uk/parking/residents-parking-permits-cost Ringo already has an emissions based parking rate set up to deploy https://ringgo.co.uk/emissions-based-parking/		
2.2	Ensure new housing developments are much more walking and cycling friendly.	major development sites to consider the inclusion off road cycle routes to link between other cycle routes where connections exist https://www.traveldevon.info/cycle/cycle-routes/cycle-maps/		
2.3	Better bus provision and strategic park and ride facilities to reduce traffic in towns	Investigate the potential for park and ride facilities in the main towns		
2.4	Increase uptake of cycling in West Devon (<i>(Draft R&R Plan ref 2.12)</i>	 Investigate electric bike hire in towns & and key tourist areas in summer to start to change culture. 		
	&	 Increase cycle parking at key locations in towns and villages 		
	Take a lead in encouraging people to maintain the positives from lockdown – less travel, more exercise etc. (Draft R&R Plan ref 2.10)	c. Development of a bespoke business support offer 'Go Green' grants to reduce carbon footprints .(Draft R&R Plan ref 2.10a)		
2.6	Promote the use of recycled and Sustainable construction materials through input at planning stage for new	Continue to apply recently adopted Joint Local Plan Policies and Supplementary Planning Guidance	Monitor Planning Permissions and highlight exemplars	Now - 2024
	developments	 Review Joint Local Plan to investigate options for policies amendments to 	Joint Local Plan Review	2021-2024

		further incentiving or for-		
		further incentivise or force the use of recycled and sustainable construction materials		
2.7	Monitor and review policies to reduce the carbon footprint of new development (Policies DEV32, DEV33, DEV34)	Continue to apply recently adopted Joint Local Plan Policies and Supplementary Planning Guidance Review policies DEV32,	Monitor Outcomes (EPC's etc)	Now - 2024
		DEV33 and DEV34 at Plan Review Stage	Joint Local Plan Review	2021-2024
		Reconsider a Low Impact Development Policy ('One Planet Living Principles')		
2.8	Investigate adaption and resilience methods for new developments	Joint Local Plan Review - this will either form a new policy or a new revision to policy DEV32	Joint Local Plan Review	2021-2024
2.9	Review the potential for Borough Energy Networks in the Borough and invest in housing energy saving measures	Review internal processes to create a flow of investment from developer contributions related to carbon reduction. For example, invest directly into energy saving measures to help improve the efficiency of the existing housing stock or through the development of new Borough Energy networks		
2.10	As part of JLP review consider an Article 4 Direction that removes permitted development rights on class Q barn conversions.	Review the Annual Monitoring Report evidence whether or not there is too much housing delivery in tier 4 settlements (those areas not included in JLP policy TTV1.1-3) If evidence continues to show more housing delivery in Tier 4 settlements then an Article 4 direction can be proposed and submitted	Delivery of an Article 4 Direction that removes permitted development rights on class Q barn if evidence continues to show more housing delivery in Tier 4 settlements within Plan Review timeframes	2021-2024
2.11	Allocate sites for renewable energy, in particular strategic scale solar and wind for both commercial and community energy development	Conduct a call for sites during the Joint Local Plan review process	Joint Local Plan Review	2021-2024
2.12	Lobby for changes to the National Planning Policy Framework or any such replacement to prioritise carbon reduction target over housing targets	Respond and input into the proposed changes to the Planning System	Input in 2020 consultation process	2020
2.13	Maximise local and closed loop recycling to minimise transport impacts and valorise waste materials.	West Devon moving to the Devon Aligned Service	Continue to monitor the recycling uptake	

2.14	Local Plans and Neighbourhood Plans to ensure provision of EV charging points where parking spaces are provided in new developments	Continue to condition EV charging on major developments	Review EV requirement on Minor Development at Plan Review Stage	2024
2.19	Explore installing electric car charging points in car parks	West Devon Borough Council has joined the Devon Low carbon Energy and Transport Technology Innovator (DELETTI) project which is a partnership with other local authorities and being led by Devon County Council to install electric vehicle charging points (EVCP) in the Council owned car parks It has committed to delivering electric charging points in the following car parks in phase one subject to the necessary surveys being carried out: • Tavistock – Bedford car park • Okehampton – Mill Road car park	There is a further potential to consider additional car parks in phase two which could be: Chagford car park, Chagford Hatherleigh car park, Hatherleigh Market Street car park, Okehampton Continue to monitor project and investigate the scope to extend into other areas after phase 1 and 2	Review after Phase 1 and 2 or by 2022 whatever is sooner
2.20	Make use of funding opportunities to provide employment and community assets across the Borough, particularly where the market is unlikely to provide this, in order to minimise the need to travel for access to services.	Access UK Shared Prosperity Fund if and when its established and re-inforce COVID recovery support grants and initiatives	Review Action once the UK Shared Prosperity Fund is established and review what funding is available and how its allocated	2021
2.22	Investigate the creation of a new EP policy to ensure correct use of litter bins potentially reducing collection need			
2.23	The Council will support the principles proposed through the English Waste Strategy regarding the Extended Producer Responsibility. The principles support a circular economy approach which will be funded by producers and will lead to better packaging design, improved recycling and better consumer awareness of what can be recycled.	Raise awareness as part of a Climate Change communication strategy involving newsletters, web and social media	Climate Change Communication Strategy developed and frequent newsletters, web and social media activity	By December 2020

Objective 3 - Land Use and Biodiversity

The UN defines Biodiversity as "the variety of life forms in any given habitat, from large animals to plants to fungi to the smallest of organisms". The international Convention on Biological Diversity notes that "The Earth's biological resources are vital to humanity's economic and social development. As a result, there is a growing recognition that biological diversity is a valuable asset to present and future generations. Equally, the threat to species and ecosystems has never been as great as it is today and is threatened like never before. We are on the verge of a mass extinction: within the next 10 years, around 1 million species may be wiped off the surface of the planet. That's one out of every four known species¹¹. A functioning eco-system is critical to supporting humanity's needs, which rely on a relatively stable climate, flows of fresh water, agricultural pest and disease-vector control, pollination for crops, interrelated facets of a functioning eco-system¹² The continued decline of mammal, reptile, avian, vertebrate and amphibian species loss over time will lead to a continued defaunation, being primary driver in global ecological change¹³

Appropriate land use and protecting biodiversity, also has significant social, health and wellbeing value. We recognise the value in being able to see, smell and touch a rich tapestry of natural spaces both in private and publically owned land through reduced intervention from a land management perspective and reduce usage of herbicides and pesticides for example. Increased access to nature, and thriving natural spaces within our towns and villages can help foster empathy for the environment which can lead to people making more environmentally conscious choices¹⁴.

The Council can lead by example through reduced cutting of our greenspaces, there is often a pressure for spaces to 'look tidy' but this often comes at a cost, with frequent grass cutting, wildflower have little chance to bloom which then impacts on insect population which then has knock on effect on flora and fauna. Here is what we will aim to do:

What have we already done?

- Committed to contribute to the baseline mapping for the emerging Devon Nature Recovery Network Mapping
 project. This will be critical in guiding funding and developer contributions towards offsite compensation to help
 a Devon wide Nature Recovery Network to establish, ensuring the right projects and interventions are targeted
 in the right areas.
- Committed to help fund the Ancient Woodland Inventory review, the outcomes of which are expected in 2022
- We produce wood chip each year for use on shrub beds and under hedge lines and we also have a bio shredder producing compost that we also use on beds
- Eliminated the use of fertiliser and weedkiller on plant beds

¹¹ https://p.widencdn.net/bedxcl/WED-2020-Working-Brief

¹² Ceballos G, Ehrlich P, Raven P (2020) Vertebrates on the brink as indicators of biological annihilation and the sixth mass extinction. Proceedings of the National Academy of Sciences Jun 2020, 201922686; DOI: 10.1073/pnas.1922686117

¹³ R. Dirzo et al (2014), Defaunation in the Anthropocene. Science 345, 401–406

¹⁴ Lumber R, Richardson M, Sheffield D (2017) Beyond knowing nature: Contact, emotion, compassion, meaning, and beauty are pathways to nature connection. PLoS ONE 12(5): e0177186. https://doi.org/10.1371/journal.pone.0177186

ld	Objective / Target		Activity	Future Tasks or Outputs	Timescale s
3.1	Securing tree planting through development proposals and Biodiversity Net Gain from new development including pushing the new Defra Biodiversity Metric 2.0 at preapp and for new applications	a.	Clear numbers now in a newly adopted Supplementary Planning Document for tree replacement. For new planting this is tied to a 10% bio net gain requirement as required by the Supplementary Planning Document using the DEFRA biodiversity metric	Continue to apply policy and Supplementary Planning Document requirements	Review each year
		b.	Review process and method for spending 10% net gain developer contributions	To review once the outcome of the Nature Recovery Network Project is finished	2021-2024
		C.	Review metrics and policy requirements at Plan Review Stage	Joint Local Plan Review	
3.2	Support more approaches by communities for tree planting on our land where they trees and is consistent with land use and not likely to lead to conflict with neighbours or conflict with the outcomes from the Devon Nature Recovery Network Mapping project (DNRN) (i.e right trees in the right place)	a.	Investigate the creation of a formal system whereby someone with an ability to pay for the upfront cost of planting and a contractual arrangement for West Devon to manage as part it's a new grounds maintenance scheme	Monitor uptake of process and adjust and review if funding opportunities are presented which will allow the authority to lead as opposed to manage after the planting is completed	Develop project once the DNRN project is finalised (expected 2021)
3.3	Develop and adopt a more biodiversity/environmentally conscious Grounds Maintenance procedure	a. -		Develop and adopt a new Grounds Maintenance procedure	2020 – March 2021

			etc)		
		-	Scrape sites, reseed with wildflower mix, annual cut, use mixes that increase soil carbon sequestration		
		-	Look to reduce/eliminate weedkiller use on hard surfaces		
		-	Assess potential for amending to increase wildlife value balanced against amenity requirements (e.g. for short grass for dog walking/recreation, etc)		
3.4	Pushing tree planting agenda within Neighbourhood Plans (allocating spaces for woodland creation and sustainable management) Supporting mapping of local ecological networks/corridors within Neighbourhood Plans	a.	Climate Change and Biodiversity Strategy to be sent to Neighbourhood Plan groups to delivery on aim and advise on how to apply findings from the Devon Nature Recovery Network process	On going	On going
3.5	Ringfencing and promoting a % of Members grant schemes (SCLF/Localities Fund) towards tree planting schemes for community groups, Town and Parish Councils, or money towards a 'Tree Planting grant scheme' (we did this in 2010 for the International Year of Biodiversity)		<u> </u>		2020?
3.6	Aim to develop and adopt a Natural Environment Design Guide to support Development Management proposals – establishing importance of street trees in urban/built environment proposals, trees in new hedgelines, and tree/woodland planting as part of onsite public open space provision	a.	Investigate and review during the Joint Local Plan Review stage and using the outcomes from the Nature Recovery Network Project	Needs resourcing before committing tasks	2024?
3.7	Natural coastal and flood management approaches to increase carbon sequestration, reduce erosion, deliver improved				

	catchment management				
3.8	Investigate the potential to apply a % management fee to offsite compensation/Biodiversity Net Gain payments (via s106) to part fund a new/existing role (there will be an additional pressure) in terms of findings sites to delivery this offsite habitat creation (which the LA could either buy and manage, or work in partnership with another, e.g. DWT, RSPB). New development led by	N/A		N/A	2020-2050
3.9	West Devon Borough Council to aim to be exemplar (e.g. Building with Nature, bird and bat boxes, good design with GI, etc).	IN/F		IVA	2020-2030
3.11	Contribute to the creation of a Devon Nature Network and assist with the recovery of Devon's biosphere	a.	Enable landowners to express an interest in hosting biodiversity net gain initiatives related to development	Potentially allocate land for Carbon Sequestration as part of Joint Local Plan Review	2021-2024
		b.	Local Plan and Neighbourhood Plan reviews to incorporate the principles of the Land Use Framework when setting spatial planning policies and allocating land for development	Joint Local Plan Review	2021-2024
		C.	Support community land ownership and management by engaging with communities to designate land/farms as community assets under the Community Right to Bid scheme.	Provide a point of contact for assistance (Neighbourhood Plan Team & Climate Change Specialist)	Ongoing
3.12	WDBC engages with members of the public and farmers to look at alternatives to using herbicides and pesticides (in particular glyphosate).		To form part our communications work in the first instance		

Objective 4 - Capability and Engagement

If we are going to meet our aim to become net zero by 2050, 'collective action' is essential. Many people throughout the area are enthusiastic about rising up to the challenge of reducing carbon emissions and reversing the decline in biodiversity, but may not have the tools or knowledge to enable them make lasting change.

By giving the community and business the tools, support and encouragement that they need, only then can collective action be truly unlocked to enable us to rapidly speed up the rate of change needed to address the pressing issues we face.

A recent study by CREDS demonstrated that household activities account for around two-thirds of global greenhouse gases and also identified some key areas where households can contribute most to reducing their carbon footprint¹⁵

There's no mistaking that the emissions cuts to reach net-zero emissions require people to do things differently, residents need to be engaged in the challenge and policy and actions should be designed to reflect this to bring people on the journey through encouragement and collaboration. With a population of 55,528¹⁶ and an area containing 3145 businesses ¹⁷, there remains a significant potential to reduce carbon emissions collectively in collaboration with one another. Part of our engagement work will involve the creation of Community Boards to align our plans with the community and have positive engagement

Research produced by the Behavioural Insights Team¹⁸ (TBIT) The Centre for Behaviour & the Environment highlighted an important facet to environmental engagement, that being guilt-based messaging, which is often common in environmental campaigns, causes defensiveness and disengagement. Positive emotions, building rapport and having shared values can be more effective at eliciting engagement. Therefore the approach we will take will be to continually promote sustainable norms in the work we do, in order to more effectively reach as many people to promote a 'new normal', to motivate and ease the change

What have we already done?

- We have set up a new Climate Change and Biodiversity bulletin which was first issued in August 2020
- Employed a Climate Change Specialist who is to act as a point of contact for interested people and organisations
- Improved our social media activity on Climate and Biodiversity related issues

What we propose to do

ld	Objective / Target		Activity	Current or Future Tasks	Timescales	Priority
4.1	Raise awareness of Climate Change and Biodiversity issues as part communication strategy involving newsletters, web updates and social media activity	a. -	A new engagement scheme to inform and advise our residents on the following issues; Encourage individuals to plant wildflowers and maintain environments which encourage	Climate Change Communication Strategy adopted with frequent newsletters, web and social media activity	Newsletter to continue monthly, encourage more sign ups each year Otherwise, objectives to continue yearly and progress/feedback to be monitored when the strategy	

¹⁵ Ivanova, D., Barrett, J., Wiedenhofer, D., Macura, B., Callaghan, M. and Creutzig, F. 2020. https://www.creds.ac.uk/creds-study-uncovers-best-ways-to-change-consumption-to-cut-carbon-footprint/

¹⁶ ONS, population Estimates for UK, England and Wales, Scotland and Northern Ireland: mid-2018-april-2019-geography

¹⁷ ONS, 2019

¹⁸ The Behavioural Insights Team (2019) Behavior Change For Nature: A Behavioral Science Toolkit for Practitioners

pollinators, such as bees, to thrive.

is reviewed

- encourage individuals to look at the impact of their diet and consider reducing their meat consumption, and increase the proportion of inseason, locally grown food eaten across Devon
- Support individuals to make better transport choices, this will require better infrastructure however
- Provide advice on choosing truly renewable energy electricity tariffs (rather than REGOS / greenwashing)
- Encourage reduced energy consumption at home install greater insulation, use less hot water, use less heating, turn off electrical appliances when not in use, don't use unnecessary appliances like tumble dryer etc.
- Inform residents about how they can recycle Link in more with recycle Devon and all of the other efforts that people are going around the Borough
- Promote roof and window gardening for

those without traditional garden spaces (Draft R&R Plan ref 2.9) Involve residents about what we are doing with climate change 4.2 Volunteer/support Have a presence collective action via at community community groups and events provide time and resourcing to Town and b. Develop a Creation of a By December Parish Councils 'Community Community Board 2020 Board' of stakeholders in the area to discuss actions and collaborate c. Work with Town and Parish Councils over changes to their practices and activity they can do to contribute to local, borough and county action

Glossary

Anthropogenic - environmental pollution and pollutants originating in human activity

plans

Annual monitoring report - In the town planning system in England and Wales, the Annual Monitoring Report is one of a number of documents submitted to Government by a local planning authority at the end of December each year to assess the progress and the effectiveness of its development plan policies

Biodiversity Net Gain - Biodiversity Net Gain is an approach to development that leaves biodiversity in a better state than before

Brundtland Commission - Formerly known as the World Commission on Environment and Development (WCED), the Brundtland Commission's aim is to unite countries to pursue sustainable development together

Climate Change Act 2008 (2050 Target Amendment) Order 2019 - an Act of Parliament to set a target for the year 2050 for the reduction of targeted greenhouse gas emissions by 100%

Committee on Climate Change (CCC) - Independent advisory group to government on building a low-carbon economy and preparing for climate change.

Convention on Biological Diversity - The Convention on Biological Diversity (CBD), known informally as the Biodiversity Convention, is a multilateral treaty. The Convention has three main goals including: the conservation of biological diversity (or biodiversity); the sustainable use of its components; and the fair and equitable sharing of benefits arising from genetic resources.

Ecosystem - a biological community of interacting organisms and their physical environment.

Intergovernmental Panel on Climate Change (IPCC) - The Intergovernmental Panel on Climate Change (IPCC) is an intergovernmental body of the United Nations

Indigenous - originating or occurring naturally in a particular place; native.

Joint Local Plan (JLP) – The adopted Planning Development Plan for Plymouth, West Devon and West Devon

The Localism Act 2011 - The Localism Act 2011 (c. 20) is an Act of Parliament that changes the powers of local government in England. The aim of the act is to facilitate the devolution of decision-making powers from central government control to individuals and communities.

Appendix A – Key Council Resolutions

Climate Emergency Declaration

West Devon Borough Council recognises that we have a 'Climate Change and Biodiversity Emergency' and that urgent steps need to be taken to address all matters within the Borough which may affect climate change and habitat loss.

That this Council recognises that the crisis is both global and local and that Local Government has a role to play in promoting environmentally friendly policies. To this end, it is recommended that a Working Group be established with cross-group membership to be decided by the Leader of this Council, in discussion with other political groupings. To report back within three months with initial recommendations."

Full Council Update - 19th December 2019

That Council:

- Adopt the Climate Change and Biodiversity Action Plan (as attached at Appendix 1);
- 2. Note the content of the Councils first Greenhouse Gas Inventory (as outlined at Section 5);
- 3. Aim to reduce the Councils organisational carbon emissions (Scope 1, 2 and 3 emissions) to net-zero by 2030;
- 4. Commit to working with partners through the Devon Climate Emergency Response Group to aim to reduce the Borough of West Devon's carbon emissions to net-zero by 2050 at the latest;
- 5. Aim for a 10% Biodiversity Net Gain in the habitat value of its green and wooded public open space by 2025.
- 6. Request that the Climate Change and Biodiversity Working Group develop a Climate Change and Biodiversity Strategy to be brought back to full Council for approval on 22 September 2020;
- 7. Request that an update on progress against the adopted aims be brought back to Council on an annual basis; and
- 8. actively lobby both Central Government and local MPs to improve the standards of infrastructure and new development and to introduce incentives to make our homes as energy efficient and clean as possible.